Dr Serena Merrino

South African Modelling Network, 2nd Virtual Workshop

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State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

Introduction

I Literature Review

II Wethodology

III Results

Introduction

➤ Slower growth and deteriorating public finances
In an attempt to mitigate the slowdown, fiscal spending reached 30% of GDP in 2019, rapidly swelling public debt from 26% in 2008 to 63% of GDP in 2019;

State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

Introduction

l Literature Review

II Methodology

III Results

I Literature Review

II Methodology

III Results

- ➤ Slower growth and deteriorating public finances
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- ► Two opposite views on the role of fiscal policy:
 - 1. Supply-side constraints and tight fiscal space require debt consolidation (Loewald et al, 2019; NT 2019; IMF 2020);

l Literature Review

II Methodology

III Results

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- ► Two opposite views on the role of fiscal policy:
 - Supply-side constraints and tight fiscal space require debt consolidation (Loewald et al, 2019; NT 2019; IMF 2020);
 - 2. Low demand and high unemployment allow for non-inflationary stimulus (Schroeder and Storm 2020);

I Literature Review

II Methodology

III Results

Conclusions

➤ Slower growth and deteriorating public finances
In an attempt to mitigate the slowdown, fiscal spending reached 30% of GDP in 2019, rapidly swelling public debt from 26% in 2008 to 63% of GDP in 2019;

- Two opposite views on the role of fiscal policy:
 - 1. Supply-side constraints and tight fiscal space require debt consolidation (Loewald et al, 2019; NT 2019; IMF 2020);
 - 2. Low demand and high unemployment allow for non-inflationary stimulus (Schroeder and Storm 2020);
- ▶ In this context, better estimates of fiscal multipliers can support the design of optimal fiscal actions.

Literature Review

The effectiveness of discretionary fiscal policy as a countercyclical tool

1. Multipliers are larger at the Zero Lower Bound Christiano et al. (2011), Woodford (2010).

State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

Introduction

I Literature Review

II Methodolog

III Results

Literature Review

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- 1. Multipliers are larger at the Zero Lower Bound Christiano et al. (2011), Woodford (2010).
- 2. High sovereign debt is associated with small or negative multipliers llzetzki et al (2012), Huidrom et al. (2016), Nickel and Tudyka (2014).

State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

Introduction

I Literature Review

..

III Results

Literature Review

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- 3. Multipliers tend to be higher in times of slack Mittnik and Semmler (2013), Auerbach and Gorodnichenko (2013).

State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

Introduction

I Literature Review

II Methodology

III Results

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- Multipliers tend to be higher in times of slack
 Mittnik and Semmler (2013), Auerbach and Gorodnichenko (2013).
- 4. The instrument matters

For instance, tax cuts – particularly to personal income - are more powerful in developing countries, while spending is more effective in high-income countries, closed economies, and fixed exchange rate regimes – including South Africa (Ilzetzki 2011).

State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

Introduction

I Literature Review

II Methodology

III Results

- 1. Multipliers are larger at the Zero Lower Bound
- 2. High sovereign debt is associated with small or negative multipliers
- 3. Multipliers tend to be higher in times of slack
- 4. The instrument matters
- 5. The multiplier is bigger if accounting for financial frictions associated to a negative output gap (i.e. information asymmetries, credit constraints)
 Fernandez-Villaverde (2010), Eggertsson and Krugman (2012), Canzoneri et al. (2012), Makrelov et al. (2019).

Higher fiscal spending reduces the perceived probability of default of private sector debtors; stronger balance sheets induce consumption growth but also improve the net worth of monetary institutions: more loans available will reduce the lending-deposit spread and generate **induced investment growth**.

State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

Introduction

I Literature Review

II Methodology

III Results

I Literature Review

Fiscal multiplier estimates for South Africa

Authors (date)	Methodology	Peak (horizon)	Sample
Akanbi (2013)	macroeconometric model	1% (one year, recession)	1970-2011
Burrows and Botha (2013)	Input-output model	1.82 (1980); 1.60 (2010)	1980; 2010
Jooste et al. (2013)	SVECM	> 1 (Q2)	1970-2010
Jooste and Naraidoo (2017)	DSGE	0.6	
Kemp (2020) ³	Baseline SVAR model local projections	0.36 (Q4) 0.58 (Q4, recession)	1970-2018
Kemp and Hollander (2021)	DSGE	0.6 (Q4, investment)	1994-2018
Mabugu et al. (2013)	CGE model	0.49 [investment]	2005
Makrelov et al (2018)	SFC model	2.5 (Q12, recession)	2001-2012
Nuru (2019)	SVAR model	0.4 (Q9)	1994-2014
Schroder and Storm (2020)	Input-output model	1.87	2018

State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

Introduction

I Literature Review

II Methodolog

III Results

LPs (Jordá 2005) require OLS estimation of a series of regressions for each horizon h and each variable:

$$y_{t+h} = \alpha_h + \Pi_h(L)x_{t-1} + \beta_h shock_t + u_{t+h}$$
 (1)

with 4 lags and 16 horizons: h=1,2,...12

LPs can be easily accommodated to estimate nonlinear models where the system switches across two regimes, A and B, according to a logistic probability function $F(z_t)$:

$$y_{t+h} = F(z_{t-1})[\alpha_{Ah} + \Pi_{Ah}(L)x_{t-1} + \beta_{Ah}shock_t] + (1 - F(z_{t-1}))[\alpha_{Bh} + \Pi_{Bh}(L)x_{t-1} + \beta_{Bh}shock_t] + u_{t+h}$$
(2)

where z_t is the switching variable that determines the two regimes (i.e. the cyclical component of GDP).

State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

Introduction

I Literature Review

II Methodology

III Results

II Methodology

Data

The **system of variables** includes real GDP, government expenditure, tax revenues, credit volume, private consumption and investment, the repo rate, and the debt-to-GDP ratio. All data is quarterly (1994-2019) and sourced from SARB.

State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

Introduction

l Literature Review

II Methodology

III Results

- The **system of variables** includes real GDP, government expenditure, tax revenues, credit volume, private consumption and investment, the repo rate, and the debt-to-GDP ratio. All data is quarterly (1994-2019) and sourced from SARB
- ▶ All National Accounts variables are **measured as a ratio over real potential GDP**, which allows derivation of fiscal multipliers (in currency units) avoiding the bias of the "conversion factor" (sample mean of impulse/sample mean of response) needed on log-transformed variables (Ramey and Zubairy 2018);

> Dr Serena Merrino

Introduction

I Literature Review

II Methodology

III Results

- ▶ All National Accounts variables are **measured as a ratio over real potential GDP**, which allows derivation of fiscal multipliers (in currency units) avoiding the bias of the "conversion factor" (sample mean of impulse/sample mean of response) needed on log-transformed variables (Ramey and Zubairy 2018):
- ▶ **Fiscal spending shocks** are identified in a SVAR(4) as in Blanchard and Perotti (2002), assuming spending does not react to other variables within a quarter due to implementation lags.

> Dr Serena Merrino

Introduction

I Literature Review

II Methodology

III Results

Converting Impulse Response Functions into fiscal multipliers

The **fiscal multiplier** is defined as the Rand-response of GDP to a one-Rand government spending shock.

The traditional way to quantify fiscal multipliers from IRFs is to calculate the ratio of the output response at its peak to the government spending increase at horizon zero.

Instead, Mountford and Uhlig (2009) suggest the computation of **cumulative multipliers**: at any given horizon h, the multiplier corresponds to the cumulative output response relative to the cumulative government spending up to that horizon:

$$multiplier_h = \frac{\sum_{h=0}^{j=0} y_{t+j}}{\sum_{h=0}^{j=0} g_{t+j}}$$

$$\tag{3}$$

State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

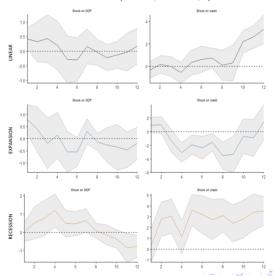
Introduction

I Literature Review

II Methodology

III Results

Figure 1. IRFs of GDP and credit volume (1994q2-2019q4)



State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

Introduction

I Literature Review

II Methodology

III Results

III Results

Table 1. Cumulative multipliers at different horizons: GDP and credit volume (1994q2-2019q4)

Model	Response variable	Q1	Q3	Q6	Q 9	Q12
Linear	GDP	0.43	0.40	0.19	0.14	0.12
	Credit volume	-0.32	-0.05	0.06	0.68	1.57
Expansion	GDP	0.80	0.29	0.01	0	-0.18
	Credit volume	0.95	0.16	-1.72	-2.76	-2.58
Recession	GDP	0.02	0.52	1.20	1.08	0.34
	Credit volume	0.33	2.42	4.91	6.03	5.52

> Dr Serena Merrino

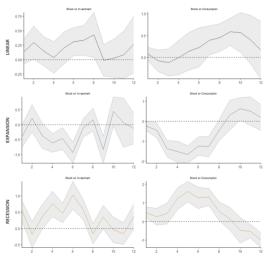
Introduction

Literature Review

II Methodology

III Results

Figure 2. IRFs of Private consumption and Private investment (1994q2-2019q4)



> Dr Serena Merrino

Introduction

l Literature Review

II Methodology

III Results

Table 2. Cumulative multipliers at different horizons: Private consumption and Private investment (1994q2-2019q4)

Model	Response variable	Q1	Q3	Q6	Q 9	Q12
Linear	Consumption	0.13	0.19	0.25	0.38	0.36
	Investment	0.08	-0.04	0.06	0.35	0.46
Expansion	Consumption	-0.40	-0.16	-0.65	-0.61	-0.50
	Investment	-0.24	-0.60	-1.38	-1.44	-1.10
Recession	Consumption	0.55	0.28	1.03	1.01	0.67
	Investment	0.48	0.46	1.83	1.97	0.91

State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

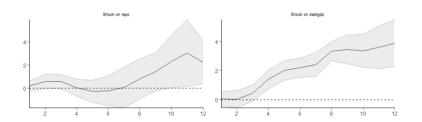
Introduction

l Literature Review

II Methodolog

III Results

Figure 3. IRFs from linear local projections: repurchase rate and debt-to-GDP ratio (1994q2-2019q4)



State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

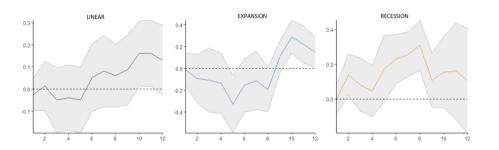
Introduction

I Literature Review

II Methodology

III Results

Figure 4. IRFs from linear local projections: JSE/FTSE All Share Index (1994q2-2019q4)



State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

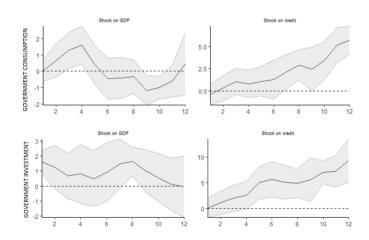
Introduction

l Literature Review

II Methodology

III Results

Figure 5. IRFs from linear local projections: shock on government consumption and investment (1994q2-2019q4)



> Dr Serena Merrino

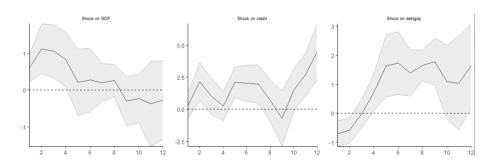
Introduction

I Literature Review

II Methodolog

III Results

Figure 6. IRFs from linear local projections: reduced sample size (1994q2-2009q4)



State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

Introduction

l Literature Review

II Methodology

III Results

No single multiplier estimate. The average value of the multiplier since 1994 is found to be below 0.5: it peaks at 1.2 during recessions.

The business cycle effect is more pronounced in the response of credit volume. Despite the monetary contraction, the multiplier appears to crowd in both consumption and investment on average and during recessions.

State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

Introduction

I Literature Review

II Methodology

III Results

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 - The business cycle effect is more pronounced in the response of credit volume. Despite the monetary contraction, the multiplier appears to crowd in both consumption and investment on average and during recessions.
- ► This multiplier seem higher than other estimates with similar methodologies (SVARs, LPs) despite the latter used the "conversion factor".
 - This response suggests presence of the state-dependent financial accelerator due to fiscal expansion.

> Dr Serena Merrino

Review

II Methodology

III Results

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- ▶ This multiplier seem higher than other estimates with similar methodologies (SVARs, LPs) despite the latter used the "conversion factor". This response suggests presence of the state-dependent financial accelerator due to fiscal expansion.
- ▶ The multiplier has weakened during the last decade, probably due to deteriorating public finances.

State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

Review

II Methodology

III Results

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- ► This multiplier seem higher than other estimates with similar methodologies (SVARs, LPs) despite the latter used the "conversion factor". This response suggests presence of the state-dependent financial accelerator due to fiscal expansion.
- ▶ The multiplier has weakened during the last decade, probably due to deteriorating public finances.
- lt depends on the **instrument** used: in particular, public investment has a positive and more persistent effect on output than current spending.

State-dependent fiscal multipliers and financial dynamics in South Africa

> Dr Serena Merrino

Review

II Methodology

III Results