Applying Monetary-Fiscal Policy Interactions: Part II

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Overview

- These notes discuss empirical issues that arise with monetary-fiscal policy interactions
 - 1. Observational equivalence
 - 2. Two problems with surplus-debt regressions that arise from the existence of the forward-looking bond-valuation condition
 - Confronting fiscal data

The Issue

- Observational Equivalence (OE): two or more underlying entities are indistinguishable on the basis of their observable implications
- In econometrics, two structures are observationally equivalent if they imply the same probability distribution of data
- Consider two distinct policy regimes: M: active M/passive F and F: passive M/active F
- 4. **M** and **F** are OE if they produce equilibrium data with the same covariance generating process
- 5. Two structures, θ_q and θ_r , are OE if and only if $F(\gamma|\theta_q) = F(\gamma|\theta_r)$ for all γ

The Issue

- 1. There is related idea: structure q is **nearly** observational equivalence to r if $F(\cdot|\theta_q)$ is "close to" $F(\cdot|\theta_r)$
- 2. Near equivalence of members of the sequence $\{\theta_k\}$ to θ_r implies that for any $\varepsilon > 0$ we can find a k such that $F(\gamma|\theta_k) F(\gamma|\theta_r) < \varepsilon$ for all γ [Faust(1996)]
- Near OE preserves many of the implications of strict OE
- For practical empirical purposes, near OE is most relevant
- 5. Equivalence makes it difficult to identify

- Cochrane (2010,2011) shows that indeterminant equilibria can generate time series that are indistinguishable from determinant ones
- Employs a Fisherian model

$$R_t = r + E_t \pi_{t+1}$$

$$R_t = r + \alpha \pi_t + x_t$$

$$x_t = b(L)\varepsilon_{x,t}$$

R: nominal interest rate, π : inflation rate, r constant real rate, x_t is square summable, $\sum_j b_j^2 < \infty$

Proposition

(Cochrane) For any stationary time series process for $\{R_t, \pi_t\}$ that solves

$$E_t \pi_{t+1} = \alpha \pi_t + x_t \tag{1}$$

and for any α , one can construct an x_t process that generates the same process for the observables $\{R_t, \pi_t\}$ as a solution to (1) using the alternative α . If $\alpha > 1$, the observables are generated as the unique bounded forward-looking solution. Given an assumed α and the process $\pi_t = a(L)\varepsilon_{x,t}$, where a(L) is a polynomial in the lag operator L, we can construct $x_t = b(L)\varepsilon_{x,t}$ with

$$b_j = a_{j+1} - \alpha a_j$$

or

$$b(L) = (L^{-1} - \alpha)a(L) - a(0)L^{-1}$$
(2)

Proof.

To prove the proposition note that for $\alpha > 1$ and $x_t = b(L)\varepsilon_{x,t}$, the unique π_t is given by

$$\pi_t = \left(\frac{Lb(L) - \alpha^{-1}b(\alpha^{-1})}{1 - \alpha L}\right) \varepsilon_{x,t} = a(L)\varepsilon_{x,t} \tag{3}$$

For $\alpha < 1$, the equilibrium will not be uniquely determined and one may construct a π_t solved "backward" to obtain, $\pi_t = x_t/(1-\alpha L)$. Specifying b(L) as (2) and substituting into (3) gives $\pi_t = x_t/(1-\alpha L)$. Under this restriction, the inflation process generated by $\alpha < 1$ will be identical to the inflation process generated by $\alpha > 1$. Proving the converse (starting with $\alpha < 1$ and showing that there exists an $\alpha > 1$ that generates the observational equivalence) is straightforward since one can always write the solution as $\pi_{t+1} = \alpha \pi_t + x_t + \delta_{t+1}$, where δ_{t+1} is an arbitrary shock. In this case, setting $\delta_{t+1} = a_0 \varepsilon_{t+1}$ delivers the result. Note that because $R_t = r + E_t \pi_{t+1}$, matching the inflation process also delivers an equivalence in the nominal interest rate.

Meaning of the Proposition

- Illustrates that important identifying restrictions are imposed through the assumed exogenous processes
- Cross-equation restrictions in (3) show tight relationship between exogenous & endogenous variables
- Cochrane (2011) emphasizes that for an exogenous process like (2) cannot tell if observed time series generated by determinate or indeterminate eqm
- Cochrane's proposition relies on indeterminate equilibria taking particular form
- But there are an infinite number of indeterminate equilibria
- Now show observational equivalence between unique equilibria from decoupled determinacy regions

- Example of strict OE
- Extend Fisherian economy to include fiscal policy
- The log-linearized equilibrium equations are

$$R_t = \pi_{t+1} \tag{4}$$

$$b_t + (\beta^{-1} - 1)s_t = \beta^{-1}b_{t-1} + \beta^{-1}(R_{t-1} - \pi_t)$$
 (5)

where we have used that in steady state, $s/b = \beta^{-1} - 1$; equations hold for $t \ge 0$, given $R_{-1}b_{-1} > 0$

Add linearized policy rules

$$R_t = \alpha \pi_t \tag{6}$$

$$s_t = \gamma b_{t-1} \tag{7}$$

Substitute rules (6) & (7) into (4) & (5) to get system

$$\pi_{t+1} = \alpha \pi_t, \quad t \ge 0$$

$$b_t + \beta^{-1} \pi_t = \gamma^* b_{t-1} + \alpha \beta^{-1} \pi_{t-1}, \quad t \ge 1$$

$$b_0 + (\beta^{-1} - 1) s_0 = \beta^{-1} (b_{-1} + R_{-1})$$

$$\pi \mathbf{e} \gamma^* = \beta^{-1} - \gamma(\beta^{-1} - 1)$$

where
$$\gamma^* \equiv \beta^{-1} - \gamma(\beta^{-1} - 1)$$

Consider special case where $b_{-1} = R_{-1} = 0$ (not necessary)

• With $\alpha > 1$ & $\gamma > 1$, unique bounded eqm is

$$\pi_t = 0, \quad R_t = 0, \quad b_t = 0, \quad s_t = 0, \quad \text{for all } t \ge 0$$

Can implement eqm in (11) with PM/AF rules

$$R_t = 0, \qquad s_t = 0$$

for $t \ge 0$ (these rules emerge when $\alpha = \gamma = 0$)

- ▶ With constant r, the MP rule implies $\pi_{t+j} = 0, j \ge 1$
- $ightharpoonup R_t = 0 \ \ \, s_t = 0 \ \, \text{for} \, \, t \geq 0 \ \, \text{implies debt process}$

$$b_t = \beta^{-1} b_{t-1} - \beta^{-1} \pi_t \tag{8}$$

Iterating forward and taking expectations yields

$$b_t = \sum_{j=1}^{\infty} \beta^j \pi_{t+j} = 0$$

▶ If $b_t = 0$, then (8) implies that $\pi_t = 0$

The Literature

- Three approaches to observational equivalence
 - 1. Ignore it due to ignorance [Canzoneri, Cumby, Diba]
 - Acknowledge it and push one interpretation [Cochrane]
 - Acknowledge it and try to break it
- Those who ignore it seem to think you can "test" if eqm condition holds

$$\frac{B_{t-1}}{P_t} = \sum_{T=t}^{\infty} E_t q_{t,T} s_T$$

- if it fails to hold in data, "reject" fiscal theory
- Only one problem with this: eqm condition holds in both regimes
- Some DSGE evidence

Traum & Yang (2011)

- A medium-size NK model estimated to U.S. postwar data
- Includes only one-period government bonds & income taxes

	Log Bayes Factor	
	for Regime M	
1955–1966	9.8	
1967-1979	7.9	
1984–2007	22	

- Consistently strong evidence in favor of M
- Very strong evidence in favor of M post–1982

Tan (2014)

- Smaller scale NK model estimated to U.S. postwar data
- Includes only one-period & long bonds & lump-sum taxes

	Log Bayes Factor for Regime M	
	Short	Long
1955–1966	85.6	35.3
1967-1979	240.2	49.1
1984-2007	86.9	-5.8

- Consistently very strong evidence in favor of M
- Exception is post–1984 with long debt

Leeper, Traum & Walker (2017)

- A medium-size NK model estimated to U.S. postwar data
- Includes long government bonds & factor taxes & steady state tax rates

	Log Bayes Factor	
	for Regime M	
1955–2014	-8	
1955–2007	11	
1955–1979	4	
1982–2007	12	

- Far weaker evidence in favor of M
- Generally, data do not favor one regime over the other

Wrap Up

- Surprising that Regimes M & F can display OE
- Exogenous shocks to MP & FP have starkly different impacts in the two regimes
- ▶ What's going on?
- Exogenous shocks are not observables
- In a stochastic model, OE entails finding shock processes that deliver the same covariance generating process for endogenous variables
 - e.g., shocks might be AR(1) in M, but ARMA(2,3) in F to deliver OE
 - ▶ in Cochrane's prop, we are solving for the b_j 's that deliver identical $\{\pi_t\}$
- ▶ If impose identical processes across regimes, no OE: but get identification from strong assumptions about unobservables
- Much work remains to be done on this topic

Surplus-Debt Regressions I

Many studies follow Bohn (1998) to estimate fiscal reaction functions of the form

$$s_t = \gamma b_{t-1} + \mu_t$$

s and b: primary surplus and government debt as shares of GDP; $\mu_t = \delta X_t + \varepsilon_t$, X "controls" and ε fiscal disturbance

- ▶ Bohn interprets positive estimates of γ to mean "the government is taking actions—reducing noninterest outlays or raising revenue—that counteract the changes in debt"
- those fiscal actions, Bohn argues, imply that fiscal policy is sustainable
- Regressions like this play key role in policy analysis
 - underpin IMF's fiscal space calculations
 - basis for literature that tests for sustainability

Scrutinizing Surplus-Debt Regressions

- Estimates seem justified econometrically
 - b_{t-1} determined at t-1, should be predetermined for s_t
 - this view reflects the "backward" interpretation of debt: accumulation of past gross deficits
 - predeterminedness requires $E[\varepsilon_t|b_{t-1}] = 0$
- What could be wrong with this econometric argument?
 - policy rule is just one of many equations describing equilibrium
 - 1. asset-pricing relations determine bond yields
 - monetary policy determines relationship between inflation & bond yields
 - 3. bond valuation equation: "forward" representation determines *value* of government debt

Scrutinizing Surplus-Debt Regressions

Bond valuation: embeds asset prices & optimizing behavior

$$b_{t-1} = E_{t-1} \sum_{T=t}^{\infty} q_{t-1,T} s_T$$

 $b_{t-1} = B_{t-1}/P_{t-1}$, q real discount factor, s primary surplus

- in any equilibrium real debt positively correlated with expected surpluses (not about causality)
- ▶ if ε_t serially correlated, $E[\varepsilon_t|b_{t-1}] \neq 0$
- Monetary policy: if the price of bonds, $1/P_{t-1}$, depends on expected surpluses
 - debt-GDP ratio depends on future surpluses
 - ▶ if ε_t serially correlated, $E[\varepsilon_t|b_{t-1}] \neq 0$
- Single-equation estimates of γ cannot control for these features of the general equilibrium

Illustrative Model

- Cashless, constant-endowment, infinite-horizon
 - ▶ $1/\beta$ constant gross real interest rate
 - **b** government purchases zero, issues nominal bonds that sell at price $1/R_t$, levies lump-sum taxes
 - log-linearized around deterministic steady state

Fisher relation :
$$R_t = E_t \pi_{t+1}$$

Monetary policy : $R_t = \alpha \pi_t + \varepsilon_t^R$
Fiscal policy : $s_t = \gamma b_{t-1} + \varepsilon_t^S$
Government budget : $b_{t-1} = \beta b_t - \beta R_t + \pi_t + (1-\beta) s_t$
 $\varepsilon^R, \varepsilon^S$ exogenous $AR(1)$ with $0 \le \rho_R, \rho_S < 1$ & innovations $\varepsilon^R, \varepsilon^S \sim N(0, 1)$

Two regimes deliver unique bounded equilibria

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\begin{split} |\alpha|>1, |\gamma|>1: & \text{ active monetary/passive fiscal } & \text{``Regime M''} \\ |\alpha|<1, |\gamma|<1: & \text{ passive monetary/active fiscal } & \text{``Regime F''} \end{split}
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Model Solution

ightharpoonup Regime M: $\alpha > 1, \gamma > 1$

$$\pi_{t} = -\frac{1}{\alpha - \rho_{R}} \varepsilon_{t}^{R}$$

$$b_{t-1} = (1 - \Gamma L)^{-1} \left[\frac{1 - \beta \rho_{R}}{\beta (\alpha - \rho_{R})} \varepsilon_{t-1}^{R} - (\beta^{-1} - 1) \varepsilon_{t-1}^{S} \right]$$

$$s_{t} = \gamma b_{t-1} + \varepsilon_{t}^{S}$$

$$\Gamma \equiv \beta^{-1} - \gamma (\beta^{-1} - 1) < 1$$

▶ Regime F:
$$0 < \alpha < 1, \gamma = 0$$

$$\pi_{t} = b_{t-1} - \frac{1 - \beta}{1 - \beta \rho_{S}} \varepsilon_{t}^{S}$$

$$b_{t-1} = (1 - \alpha L)^{-1} \left[\varepsilon_{t-1}^{R} + \left(\frac{(1 - \beta)(\rho_{S} - \alpha)}{1 - \beta \rho_{S}} \right) \varepsilon_{t-1}^{S} \right]$$

$$s_{t} = \varepsilon_{t}^{S}$$

Using the Model

- Treat the model as the data-generating process
- ▶ Use equilibrium $\{s_t, b_{t-1}\}$ in each regime to compute the linear projection

$$\mathcal{P}[s_t|b_{t-1}] = \phi b_{t-1}$$

Note that can write

$$\phi = \frac{E(s_t b_{t-1})}{E b_{t-1}^2} = \gamma + \frac{E(b_{t-1} \varepsilon_t^S)}{E b_{t-1}^2} = \gamma + \frac{\operatorname{cov}(b_{t-1}, \varepsilon_t^S)}{\operatorname{var}(b_{t-1})}$$

- ightharpoonup Ask if $\phi = \gamma$
 - $ightharpoonup \operatorname{cov}(b_{t-1}, \varepsilon_t^S) / \operatorname{var}(b_{t-1})$ is the bias
 - turns out the bias depends on policy regime and policy parameters
- Note: equilibrium real debt an AR(2) in innovations to policy shocks

Bias in Regime M

$$\phi = \gamma - (1 - \Gamma^2) \frac{\frac{\rho_S(\beta^{-1} - 1)}{1 - \Gamma \rho_S}}{(\beta^{-1} - 1)^2 \left(\frac{1 + \Gamma \rho_S}{1 - \Gamma \rho_S}\right) + \left(\frac{\beta^{-1} - \rho_R}{\alpha - \rho_R}\right)^2 \left(\frac{1 + \Gamma \rho_R}{1 - \Gamma \rho_R}\right) \frac{\text{var}(\varepsilon_t^R)}{\text{var}(\varepsilon_t^S)}}$$

- ▶ Bias disappears if $\rho_S = 0$: no change in expectations
- ▶ Bias negative if $0 < \rho_S < 1$: serial correlation of shocks dominates endogenous response to debt in short run
- Size of bias increases with α: more aggressive MP reduces debt volatility
- ▶ Bias increasing in $var(\varepsilon^S)/var(\varepsilon^R)$: more volatile FP makes bias worse
- In regime M: $\gamma > 1$ and estimates will tend to find larger values, but this doesn't affect qualitative inferences of fiscal behavior

Bias in Regime F

$$\phi = \gamma + (1 - \alpha^2) \frac{\frac{\rho_S(1 - \beta)(\rho_S - \alpha)}{(1 - \beta\rho_S)(1 - \alpha\rho_S)}}{\left(\frac{(1 - \beta)(\rho_S - \alpha)}{1 - \beta\rho_S}\right)^2 \left(\frac{1 + \alpha\rho_S}{1 - \alpha\rho_S}\right) + \left(\frac{1 + \alpha\rho_R}{1 - \alpha\rho_R}\right) \frac{\text{var}(\varepsilon_t^R)}{\text{var}(\varepsilon_t^S)}}$$

- ▶ In this case, $\gamma = 0$ so $\phi = \text{bias}$
- ▶ Bias disappears if $\rho_S = 0$: no change in expectations
- ▶ $sign(bias) = sign(\rho_S \alpha)$
 - $ho_S > \alpha$: serial correlation dominates effect on bond prices, so b_{t-1} moves with ε_{t-1}^S
 - $\alpha > \rho_S$: effect on bond prices dominates serial correlation, so b_{t-1} moves against ε_{t-1}^S
- ▶ Bias increasing in $var(\varepsilon^S)/var(\varepsilon^R)$: more volatile FP makes bias worse
- In regime F: $\gamma = 0$ but estimates may find either positive or negative values, which could affect qualitative inferences of fiscal behavior

Summary

- Regressions most likely to be unreliable in cases where surpluses do not respond to debt
 - if $H_0: \gamma = 0$, reason to believe may reject even when hypothesis is true
 - type I error
- ► This exposition simply *illustrates* that single-equation surplus-debt regressions may be unreliable
- This becomes a quantitative question: how big is the bias?
- But also a qualitative question: what monetary-fiscal regime prevails?
- Can we use data to distinguish between regime M & regime F?

Surplus-Debt Regressions II

- Two types of surpluses & government bonds
 - 1. fully backed ("ordinary")
 - unbacked ("emergency")
- The government budget identity is

$$\frac{B_t^e + B_t^o}{P_t} + s_t^e + s_t^o = \frac{(1 + i_{t-1})(B_{t-1}^e + B_{t-1}^o)}{P_t}$$

total debt $B_t = B_t^e + B_t^o$; total surplus $s_t = s_t^o + s_t^e$

- Model economy with representative HH
 - constant endowment, cashless, no govt purchases
 - ightharpoonup utility depends only on consumption, c_t
 - ▶ nominal debt, B_t , pays gross interest, $1 + i_t$
 - \triangleright primary surplus, s_t , is lump-sum taxes net of transfers

Model

HH's intertemporal budget constraint in period t

$$E_{t} \sum_{T=t}^{\infty} q_{t,T} c_{T} = \frac{(1+i_{t-1})B_{t-1}}{P_{t}} + E_{t} \sum_{T=t}^{\infty} q_{t,T} \left[y_{T} - s_{T} \right]$$

Yields an equilibrium condition at t

$$\frac{(1+i_{t-1})(B_{t-1}^o + B_{t-1}^e)}{P_t} = E_t \sum_{j=0}^{\infty} \beta^j s_{t+j} = s_t^o + s_t^e + \beta E_t PV(s^o + s^e)$$

- Ordinary & emergency distinguished by fiscal rules
 - ordinary debt fully backed by future surpluses
 - marginal changes in emergency debt unbacked

$$s_t^o = \bar{s}^o + \gamma \left[\frac{(1+i_{t-1})B_{t-1}^o}{P_t} - \bar{b}^o \right]$$

- $\{s_t^e\}$ a stationary stochastic process with innovation ε_t
- Assume MP pegs nominal rate: $i_t = \bar{i}$, all t

Equilibrium

- ▶ s^e: "emergency" net taxes—unbacked
 - ▶ $ds_t^e < 0$ & set $\beta d(PV(s^e)) = 0 \Rightarrow$ increase nominal wealth/demand
- s^o: "ordinary" net taxes—backed by future taxes
 - ► $ds_t^0 = -\beta d(PV(s^o)) \Rightarrow$ no change in wealth/demand
- ▶ Ricardian equiv \Rightarrow all "ordinary" terms cancel *for any* $\{P_t\}$ sequence (not just eqm prices)
- Reduces eqm condition to involve only "emergency" terms

$$\frac{(1+\bar{i})B_{t-1}^{e}}{P_{t}} = E_{t} \sum_{j=0}^{\infty} \beta^{j} s_{t+j}^{e}$$
 (9)

- Determines eqm price level & nominal aggregate demand
 - \triangleright shocks that raise s^e are deflationary

Equilibrium

Given eqm {P_t} from (9), ordinary debt evolves as

$$\frac{B_t^o}{P_t} = (\gamma \bar{b}^o - \bar{s}^o) + (1 - \gamma) \left[\frac{(1 + \bar{i})B_{t-1}^o}{P_t} \right]$$

 γ chosen to stabilize ordinary debt: $\gamma > 1 - \beta$

- What does the aggregate fiscal rule look like?
- Remember that the "e"/"o" distinction does not typically occur in actual data
- We have data on aggregate surpluses & debt
- Let steady-state real debt levels be

$$ar{b}^o \equiv \left(rac{\overline{B^o}}{P}
ight), \quad ar{b}^e \equiv \left(rac{\overline{B^e}}{P}
ight), \quad ar{s} = ar{s}^o + ar{s}^e$$

Aggregate Fiscal Rule

Write the fiscal rule as

$$s_{t}^{o} + s_{t}^{e} = \overline{s}^{o} + s_{t}^{e} + \gamma(1 + \overline{i}) \left[\frac{B_{t-1}^{o}}{P_{t}} + \frac{B_{t-1}^{e}}{P_{t}} - \frac{\overline{b}^{o}}{1 + \overline{\pi}} - \frac{B_{t-1}^{e}}{P_{t}} \right]$$
 (10)

Suppose emergency surpluses obey

$$s_t^e = \bar{s}^e + \varepsilon_t, \quad E_t \varepsilon_{t+1} = 0$$

From eqm condition (9) & steady state relation $\bar{s}^e = (\beta^{-1} - 1)\bar{b}^e$, it follows that

$$\left(\frac{1+\bar{i}}{1+\pi_t}\right)b_t^e - \left(\frac{1+\bar{i}}{1+\bar{\pi}}\right)\bar{b}^e = \varepsilon_t \tag{11}$$

▶ Use (11) to replace the second B_{t-1}^e/P_t term in (10)

Aggregate Fiscal Rule

With that replacement, the aggregate fiscal rule becomes

$$s_t^o + s_t^e = \bar{s}^o + \bar{s}^e + \gamma(1 + \bar{i}) \left[\frac{b_{t-1}^o + b_{t-1}^e}{1 + \pi_t} - \frac{\bar{b}^o + \bar{b}^e}{1 + \bar{\pi}} \right] + \gamma(1 + \bar{i})\varepsilon_t$$

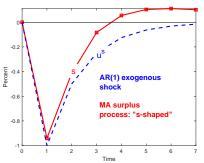
or

$$s_t = \bar{s} + \gamma (1 + \bar{i}) \left[\frac{B_{t-1}}{P_t} - \frac{\bar{b}}{1 + \bar{\pi}} \right] + \xi_t$$
 (12)

- If $\gamma > 1 \beta$, infer fiscal behavior is passive
 - the same condition that stabilizes ordinary debt
 - ▶ infer that shocks that raise *s* do not affect price level
- ► Can generalize $\{s_t^e\}$ process and (12) will take different forms, but message that would infer aggregate fiscal behavior is passive remains

Confronting Fiscal Data

- Fiscal policy poses a host of new issues relative to MP
 - "Fiscal Analysis is Darned Hard" discusses many
- Here focus narrowly on a topic Cochrane emphasizes: "s-shaped" primary surplus

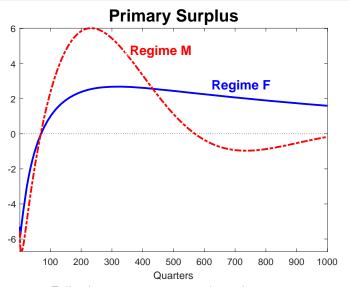


Deficits tend to be followed by surpluses

s-shaped Surplus

- For good institutional reasons, surpluses are not AR(1)
 - ightharpoonup AR(1) convenient for theory
 - disaster for interpreting data
- Some reasons
 - Governments can sell debt only if investors assured debts will be paid off
 - 2. Surpluses strongly cyclical: low in recessions, high in recoveries
 - Even when FP does not adjust instruments in response to debt, tax codes & spending programs still remain in place
 - 4. An AR(1) denies all these
- Medium-scale DSGE models with sufficient fiscal detail & fit to data estimate s-shape, but at very low frequency
 - holds regardless of monetary-fiscal regime

s-shaped Surplus From Data

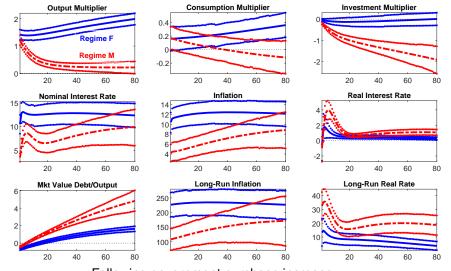


Following government purchase increase. Source: Leeper-Traum-Walker (2017)

Policy Identification

- Despite observational equivalence, much at stake in identifying policy regime
- My approach to observational equivalence:
 - 1. Continue to work on identifying policy
 - 2. In meantime, acknowledge OE and be agnostic
- Agnosticism: examine policy impacts in both Regime M & F
- If data cannot choose between regimes, policy makers need to know it
- Prevailing regime becomes part of our uncertainty
- Example: government purchase multipliers

Fiscal Impacts Conditional on Regime



Following government purchase increase.

Source: Leeper-Traum-Walker (2017)

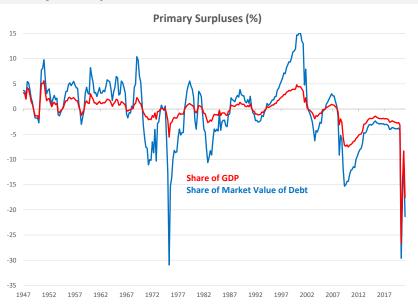
Fiscal Data

- We showed: conventional theory consistent with range of patterns of correlation
- Have the equilibrium condition

$$\frac{\sum_{j=0}^{\infty} Q_t^{(t+j)} B_{t-1}^{(t+j)}}{P_t} = E_t \sum_{j=0}^{\infty} q_{t,t+j} s_{t+j}$$

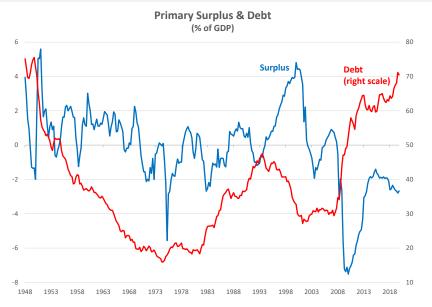
- ► Consider $ds_t < 0$ financed by $dB_t^{(t+j)} > 0$: possible adjustments
 - $ightharpoonup P_t \uparrow$ (usual fiscal theory outcome)
 - $Q_t^{(t+j)} \downarrow \Rightarrow P_{t+j} \uparrow$
 - ▶ $s_{t+j} \uparrow \Rightarrow$ outcome depends on dPV(s)
 - ▶ $q_{t,t+j} \uparrow \Rightarrow$ outcome depends on dPV(s)
 - even possible $P_t \downarrow \Rightarrow$ all inflation in future
- Theoretical predictions—like data—hinge on how monetary & fiscal policies react

Primary Surpluses



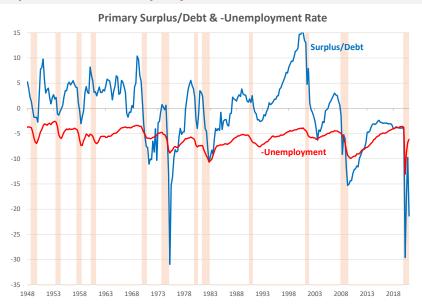
What is a "fiscal impulse?"

Surplus & Debt



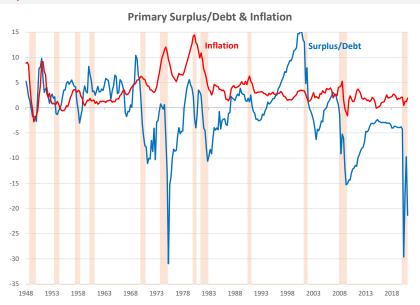
Surpluses help to retire debt

Surplus & Unemployment



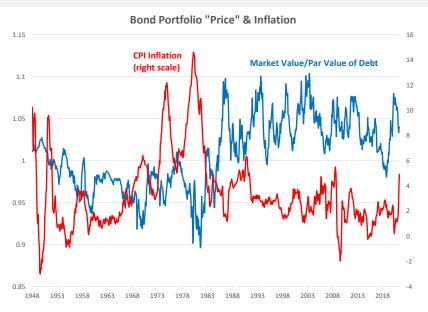
Surpluses move strongly with business cycle

Surplus & Inflation



Subtle dynamic correlation between surpluses & inflation

Bond Prices & Inflation



Bond prices generally reflect inflation trends

Going Beyond Pictures

- Cochrane's "Fiscal Roots of Inflation"
- A (largely) reduced-form exploration of dynamic correlations among components of the government's budget identity
- Some suggestive identification of "shocks"
- Obtains certain provocative results
- Don't need to buy his interpretations to find results useful
- Creative, full of ideas for further work

Budget Identity

 $ightharpoonup V_t$ is market value of nominal government liabilities

$$V_t \equiv M_t + \sum_{j=0}^{\infty} Q_t^{(t+1+j)} B_t^{(t+1+j)}$$

 M_t : non-interest bearing money ("high-powered") B_t^{t+j} : zero-coupon bonds sold at t, due at t+j

Define liability-GDP ratio

$$v_t \equiv \log\left(\frac{V_t}{P_t Y_t}\right)$$

Nominal return on government portfolio

$$R_{t+1}^{n} \equiv \frac{M_{t} + \sum_{j=1}^{\infty} Q_{t+1}^{(t+j)} B_{t}^{(t+j)}}{M_{t} + \sum_{j=1}^{\infty} Q_{t}^{(t+j)} B_{t}^{(t+j)}}$$

Further definitions

$$r_{t+1}^n \equiv \log(R_{t+1}^n), \quad \pi_t \equiv \log(P_t/P_{t-1}), \quad g_t \equiv \log(Y_t/Y_{t-1})$$

Budget Identity

In levels

$$\sum_{j=0}^{\infty} Q_t^{(t+j)} B_{t-1}^{(t+j)} + M_{t-1} = P_t s p_t + \sum_{j=0}^{\infty} Q_t^{(t+1+j)} B_t^{(t+1+j)} + M_t$$

▶ Log-linearize around $\rho = e^{-(r-g)}$ with r > g

$$\rho v_{t+1} = v_t + r_{t+1}^n - \pi_{t+1} - g_{t+1} + s_{t+1}$$

$$v_t = \sum_{j=1}^{\infty} \rho^{j-1} s_{t+j} - \sum_{j=1}^{\infty} \rho^{j-1} (r_{t+j}^n - \pi_{t+j} - g_{t+j})$$

► Take innovations: $\Delta E_{t+1} \equiv E_{t+1} - E_t$ to yield surprise inflation identity

$$\Delta E_{t+1} \pi_{t+1} - \Delta E_{t+1} (r_{t+1}^n - g_{t+1})$$

$$= -\sum_{j=0}^{\infty} \rho^j \Delta E_{t+1} s_{t+1+j} + \sum_{j=1}^{\infty} \rho^j \Delta E_{t+1} (r_{t+1+j}^n - \pi_{t+1+j} - g_{t+1+j})$$
(13)

Budget Identity Interpretations

- Interpretation
 - $ightharpoonup \Delta E_{t+1}\pi_{t+1}$: surprise inflation
 - ▶ $\Delta E_{t+1}(r_{t+1}^n g_{t+1})$: surprise return net of growth
 - $ightharpoonup \sum_{j=0}^{\infty} \rho^{j} \Delta E_{t+1} s_{t+1+j}$: surprise in PV real primary surpluses
 - ► $\sum_{j=1}^{\infty} \rho^{j} \Delta E_{t+1}(r_{t+1+j}^{n} \pi_{t+1+j} g_{t+1+j})$: surprise in growth-adjusted real discount rate

$$\Delta E_{t+1} \pi_{t+1} - \Delta E_{t+1} (r_{t+1}^n - g_{t+1})$$

$$= -\sum_{j=0}^{\infty} \rho^j \Delta E_{t+1} s_{t+1+j} + \sum_{j=1}^{\infty} \rho^j \Delta E_{t+1} (r_{t+1+j}^n - \pi_{t+1+j} - g_{t+1+j})$$
(13)

- What accounts for changes in surprise inflation?
 - current growth-adjusted returns
 - changes in path of surpluses
 - changes in real discount rates

Budget Identity Interpretations

- ► In the absence of identifying restrictions, an accounting exercise
- ➤ Akin to exercises in Leeper-Traum-Walker (2017) or Leeper-Zhou (2021) from structural models
 - in those, shocks are identified—given unambiguous structural interpretation
- Here we cannot make causal statements without further restrictions
- Cochrane employs some sign restrictions to identify a variety of "shocks"
 - but they are hard to map into a DSGE model
- Mostly, he just interprets results through lens of "fiscal theory of monetary policy"

Data

- Cochrane uses annual data on
 - ightharpoonup market value of liabilities, V_t
 - ▶ nominal return on portfolio, R_{t+1}^m
 - ightharpoonup inflation, π_t
 - growth rate of output, g_t
 - 3-month Treasury bill rate
 - 10-year constant maturity bond yield
- ▶ Uses linearized flow condition to back out $\{s_t\}$

$$\rho v_{t+1} = v_t + r_{t+1}^n - \pi_{t+1} - g_{t+1} + s_{t+1}$$

▶ Identity holds exactly, so a VAR with $\{v_t, r_t^n, \pi_t, g_t, s_t\}$ is stochastically singular

Maturity Structure

- Geometric structure: face value of maturity j debt declines at rate ω^j
- Then return on portfolio is

$$\Delta E_{t+1} r_{t+1}^n = -\sum_{j=1}^{\infty} \omega^j \Delta E_{t+1} r_{t+1+j}^n$$

$$= -\sum_{j=1}^{\infty} \omega^j \Delta E_{t+1} [(r_{t+1+j}^n - \pi_{t+1+j}) + \pi_{t+1+j}]$$
(14)

- Lower bond prices correspond to higher bond expected nominal returns
- ▶ Bond return responses, $\Delta E_{t+1}r_{t+1}^n$ are large
 - mostly associated with expected inflation
 - not with expected real returns

Cochrane's Procedure

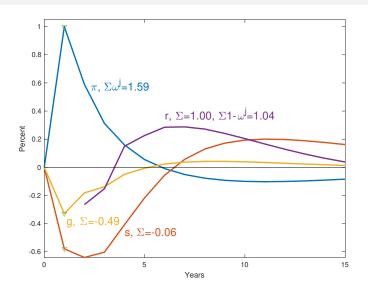
- Experiment with different orthogonalizations
- Not necessarily about "exogenous shocks" as in DSGE models
- Value of procedure
 - not about giving a "structural" interpretation to data
 - seeks interesting patterns of correlation
 - provides grist for future research
- ▶ I like this approach

- ▶ Unexpected change in $\Delta E_1 \pi_1$
- Set $\varepsilon_1^{\pi} = 1$
- ▶ All variables move contemporaneously with ε_1^{π}
- ► For each variable *z*, regress

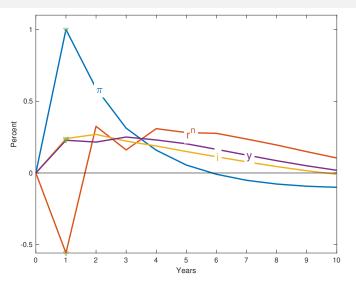
$$\varepsilon_{t+1}^z = b_{z,\pi} \varepsilon_{t+1}^\pi + \eta_{t+1}$$

Start VAR at

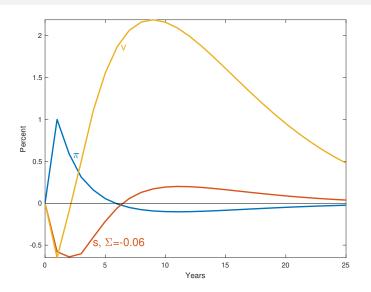
$$\varepsilon_1 = -[b_{r^n,\pi} \quad b_{g,\pi} \quad \varepsilon_1^{\pi} = 1 \quad b_{s,\pi} \quad \dots]'$$



 π : inflation, r: discount rate, g: growth rate, s: surplus



 π : inflation, r^n : nominal return on bond portfolio, i: short nominal rate, y: long nominal rate



 π : inflation, ν : value of debt, s: surplus

$$\sum_{j=0}^{\infty} \omega^{j} \Delta E_{1} \pi_{1+j} = -\sum_{j=0}^{\infty} \Delta E_{1} s_{1+j} - \sum_{j=0}^{\infty} \Delta E_{1} g_{1+j} + \sum_{j=1}^{\infty} (1 - \omega^{j}) \Delta E_{1} r_{1+j}$$

$$\frac{\pi}{} = \frac{s}{g} \frac{g}{r}$$
Inflation
$$1.59 = -(-0.06) -(-0.49) + (-1.04)$$
Recession
$$-2.36 = -(-1.15) -(-1.46) + (-4.96)$$

$$\Delta E_{1} \pi_{1} - \Delta E_{1} r_{1}^{n} = -\sum_{j=0}^{\infty} \Delta E_{1} s_{1+j} - \sum_{j=0}^{\infty} \Delta E_{1} g_{1+j} + \sum_{j=1}^{\infty} \Delta E_{1} r_{1+j}$$

$$\frac{\pi}{} r^{n} = \frac{s}{g} \frac{g}{r}$$
Inflation
$$1.00 -(-0.56) = -(-0.06) -(-0.49) + (-1.00)$$
Recession
$$-1.00 -(-1.19) = -(-1.15) -(-1.46) + (-4.79)$$

$$\Delta E_{1} r_{1}^{n} = -\sum_{j=1}^{\infty} \omega^{j} \Delta E_{1} r_{1+j} - \sum_{j=1}^{\infty} \omega^{j} \Delta E_{1} \pi_{1+j}$$

$$r^{n} = r \pi$$
Inflation
$$-0.56 = -(-0.03) -(-0.59)$$
Recession
$$1.19 = -(-0.17) -(-1.36)$$

 π : inflation, s: surplus, g: growth rate, r: discount rate, r^n : nominal return on bond portfolio

Key Findings

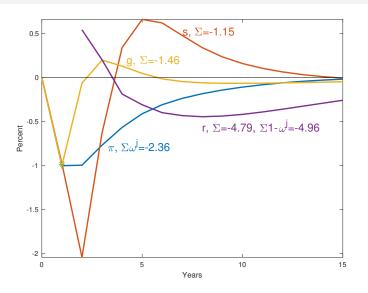
- Unexpected inflation associated more strongly with rise in real discount rates than with surpluses
- Argues critical for understanding fiscal underpinnings of standard models
- Example: in 2008, why did inflation fall when deficits rose? Use (13)
 - 1. Perhaps $s_t < 0 \Rightarrow E_t s_{t+j} > 0$, with future s large enough to drive down π_t
 - 2. Real & nominal interest rates fell sharply, which plausibly raised value of unchanged *s*
- ► Consider $-\Delta E_{t+1}(r_{t+1}^n g_{t+1})$
 - if $PV(s) \downarrow$, decline in long-term bond prices and $\Delta E_{t+1} r_{t+1}^n$ can lower real value of debt without higher inflation

- Shock in which inflation & GDP go in same direction
- $\blacktriangleright \operatorname{Set} \varepsilon_1^{\pi} = -1 \& \varepsilon_1^{g} = -1$
- ► All variables move contemporaneously with these
- ► For each variable z, regress

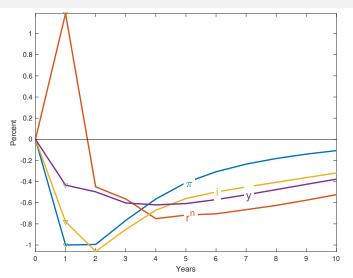
$$\varepsilon_{t+1}^{z} = b_{z,\pi} \varepsilon_{t+1}^{\pi} + b_{z,g} \varepsilon_{t+1}^{g} \eta_{t+1}$$

Start VAR at

$$\varepsilon_1 = -[b_{r^n,\pi} + b_{r^n,g} \quad \varepsilon_1^g = 1 \quad \varepsilon_1^{\pi} = 1 \quad b_{s,\pi} + b_{s,g} \quad \dots]'$$



 π : inflation, r: discount rate, g: growth rate, s: surplus



 π : inflation, r^n : nominal return on bond portfolio, i: short nominal rate, y: long nominal rate

$$\sum_{j=0}^{\infty} \omega^{j} \Delta E_{1} \pi_{1+j} = -\sum_{j=0}^{\infty} \Delta E_{1} s_{1+j} - \sum_{j=0}^{\infty} \Delta E_{1} g_{1+j} + \sum_{j=1}^{\infty} (1 - \omega^{j}) \Delta E_{1} r_{1+j}$$

$$\frac{\pi}{N} = \frac{s}{N} \frac{g}{N} \frac{r}{N}$$
Inflation 1.59 = -(-0.06) -(-0.49) +(1.04)
$$\frac{\Delta E_{1} \pi_{1} - \Delta E_{1} r_{1}^{n}}{N} = -\sum_{j=0}^{\infty} \Delta E_{1} s_{1+j} - \sum_{j=0}^{\infty} \Delta E_{1} g_{1+j} + \sum_{j=1}^{\infty} \Delta E_{1} r_{1+j}}{N}$$

$$\frac{\pi}{N} \frac{r^{n}}{N} = \frac{s}{N} \frac{g}{N} \frac{r}{N}$$
Inflation 1.00 -(-0.56) = -(-0.06) -(-0.49) +(1.00)
$$\frac{\Delta E_{1} r_{1}^{n}}{N} = -\sum_{j=1}^{\infty} \omega^{j} \Delta E_{1} r_{1+j} - \sum_{j=1}^{\infty} \omega^{j} \Delta E_{1} \pi_{1+j}}{N}$$

$$\frac{r^{n}}{N} = \frac{r}{N} \frac{\pi}{N}$$
Inflation -0.56 = -(-0.03) -(0.59)
$$\frac{Recession}{N} \frac{1.19}{N} = -(0.17) -(-1.36)$$

 π : inflation, s: surplus, g: growth rate, r: discount rate, r^n : nominal return on bond portfolio

Key Findings

- Disinflation in recessions driven by lower discount rate, along with lower short and long nominal rates
- Near-term deficits very large in recessions, but recover within a few years to become surpluses
- Persistent decline in inflation consistent with sharply lower discount rates that overcome inflation effects of deficits
- Suggests need to separately identify aggregate demand & supply

Wrap Up

- Cochrane considers other shocks
- Why is this approach useful?
 - A way to ask interesting questions about the data: To what variables are surprise increases in inflation related and how are they related?
 - 2. It provokes reader to ask more structural questions: What underlying shock(s) generate the patterns associated with surprise inflation?
 - 3. It points to important & new variables to model: Real discount rates matter a lot
- We need more exploratory empirical work like this

Wrap Up

- Observation about discount rates: a crucial nexus of monetary-fiscal interactions
 - real interest rates are the linchpin of the MP transmission mechanism
 - surely, connection to discount rates is tight
 - discount rates affect EPV(s) & value of debt
- Our macro models notoriously poor along asset-pricing dimensions
 - discount rates
 - time-varying term premia
 - exchange rates
- All critical components for understanding monetary & fiscal policies